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6 **IN THE UNITED STATES DISTRICT COURT**
7 **FOR THE DISTRICT OF ARIZONA**
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9 Angela Dawn Dowling,

10 Plaintiff,

11 v.

12 National Credit Union Administration, et al.,

13 Defendants.
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No. CV-24-00490-TUC-CKJ

No. CV-24-00481-TUC-CKJ

No. CV-24-00466-TUC-CKJ

No. CV-24-00375-TUC-CKJ

No. CV-24-00373-TUC-CKJ

No. CV-24-03025-TUC-CKJ

No. CV-24-03026-TUC-CKJ

No. CV-24-03027-TUC-CKJ

No. CV-24-02208-TUC CKJ

No. CV-24-02206-TUC-CKJ

ORDER

17 On October 21, 2024, this Court issued an Order notifying the Plaintiff that it
18 intended to impose a vexatious litigant injunction that among other things might preclude
19 her from continuing to file frivolous cases. (CV 24-00490 TUC-CKJ, Order (Doc. 5)).

20 Since then, the Plaintiff has filed three more cases, CV-24-03025-TUC-CKJ, V-24-
21 03026-TUC-CKJ, and CV-24-03027-TUC-CKJ which have been transferred to this Court.
22 Other cases have, likewise, been transferred to this Court in the interests of judicial
23 economy. Fed. R. Civ. P. 42(a); LRCiv. 42.1(e). This Court has reviewed all the cases
24 currently pending in the United States District Court for the District of Arizona, which in
25 addition to the three new cases include the following: CV-24-00481-TUC-CKJ, CV-24-
26 00466-TUC-CKJ, CV-24-00375-TUC-CKJ, CV-24-00373-TUC-CKJ, CV-24-03025-
27 TUC-CKJ, CV-24-03026-TUC-CKJ, CV-24-03027-TUC-CKJ, CV-24-02208-TUC CKJ,
28 and CV-24-02206-TUC-CKJ. In total, in determining that Plaintiff is a vexatious litigant

1 who has repeatedly filed frivolous cases, the Court has considered 28 cases filed by the
 2 Plaintiff, both here and in Phoenix. They have all been frivolous and, even when afforded
 3 an opportunity to amend, Plaintiff has instead filed another case. *See e.g.*, CV 24-374 TUC-
 4 RCC, CV 24-00490 TUC CKJ. The Court's October 21, 2024, Order warned Plaintiff that
 5 it might enjoin her from making further filings without paying the filing fees, if she
 6 continued such vexatious litigation, and cautioned her that further, even more restrictive,
 7 sanctions, may issue if she continues to waste judicial resources by filing frivolous actions.
 8 *Id.* at 9-10.

9 As she has continued to file frivolous lawsuits, the Court now imposes a vexatious
 10 litigant injunction, affords Plaintiff an opportunity to show cause in writing why she should
 11 not be subject to this injunction, denies Plaintiff *in forma pauperis* status in all the pending
 12 cases and dismisses them with prejudice.

13 **CV 24-00490 TUC-CKJ**

14 On October 21, 2024, when the Court notified the Plaintiff that the approximately
 15 cases reviewed by it were dismissed as frivolous, it granted her leave to amend the
 16 Complaint in CV 24-00490 TUC-CKJ. *Id.* at 5-8, 10-12. The Court explained deficiencies,
 17 especially her failure to allege any facts to support the claims she made in the Complaint.
 18 The Court explained that without such facts she failed to state a claim and failed to invoke
 19 the jurisdiction of this Court. All the cases, except CV 24-00490 TUC CKJ, failed to even
 20 mention the State of Arizona, name any Defendants residing in Arizona, or even allege that
 21 she is a resident of Arizona. Only because Plaintiff is *pro se*, the Court afforded her an
 22 opportunity to amend the Complaint in CV 24-00490 TUC CKJ to state a claim. Plaintiff
 23 did not file an Amended Complaint. *Id.* at 9. For all the reasons given in the Court's Order
 24 issued on October 21, 2024, in CV 24-00490-TUC CKJ (Doc. 5), this case is dismissed
 25 with prejudice. *Id.* at 7-9.

26 **CV-24-03025-TUC-CKJ, CV-24-03026-TUC-CKJ, CV-24-03027-TUC-CKJ**

27 The Court has reviewed these cases. These Complaints are devoid of factual
 28 allegations. Plaintiff continues to summarily allege claims, such as fraud, kidnapping,

1 cyber stocking, assault, etc., without including even one factual allegation to show who
 2 committed what act that forms the bases for the alleged claims. “A pleading that offers
 3 ‘labels and conclusions’ or a formulaic recitation of the elements of cause of action will
 4 not do.’ Nor does a complaint suffice if it tenders ‘naked assertions’ devoid of ‘further
 5 factual enhancements.’” *Ashcroft v Iqbal*, 556 U.S. 662, 678 (2009) (quoting *Bell Atlantic*
 6 *Corp. v. Twombly*, 550 U.S. 554, 555, 557 (2007)).

7 In CV 24-3025 TUC CKJ, Plaintiff alleges grand theft (vehicle theft), vandalism,
 8 robbery, stocking, harassment, etc. She alleges the claims arose in Arizona, Texas, and
 9 California. She names Defendants Arizona Vehicle Theft Task Force, Federal Bureau of
 10 Investigations (FBI) (Arizona), and FBI (Washington DC).

11 In CV 24-3026 TUC-CKJ, Plaintiff alleges claims of fraud, cyber, tort, malpractice
 12 (law), medical malpractice, kidnapping, assault, etc. She attaches documents to this
 13 Complaint that reflect in September of 2024, she sought and was denied a social security
 14 benefit hearing in New Jersey. She was represented by an attorney licensed in New Jersey.
 15 She filed a Request for Review of Hearing Decision on October 15, 2024. She names
 16 Defendants, including the Administrative Judge, involved in this social security
 17 proceeding. She alleges she is a citizen of Texas, New Jersey, Arizona, and the USA.

18 In CV 24-3027 TUC CKJ, Plaintiff alleges claims of child kidnapping and document
 19 fraud in relation to court documents. She attaches a Civil Action Order issued by the
 20 Superior Court of New Jersey, family court, from a child support hearing held on
 21 September 30, 2024. She was represented by counsel. She sues the court, the defendant
 22 and his attorney, and the North Arlington Police Department (New Jersey). The proceeding
 23 was held in New Jersey, all Defendants are located in New Jersey, and Plaintiff alleges she
 24 is a citizen of an “unknown state.” The proceeding appears to be ongoing.

25 While Plaintiff may reside in many states, she may only be domiciled as a citizen of
 26 one state. *See McIntosh v. Maricopa Cty.*, 241 P.2d 801, 802 (Ariz. 1952) (“It is often said
 27 that a person may have several ‘residences’ but only one domicile.”) A residence is of a
 28 more temporary character than domicile, with a person’s domicile being their permanent

1 home, where they reside with the intention to remain or to which they intend to return. *Lew*
2 *v. Moss*, 797 F.2d 747, 749 (9th Cir. 1986). There is no suggestion in any of the
3 approximately 28 cases filed by the Plaintiff that she is domiciled in Arizona, i.e., a citizen
4 of the State of Arizona. As noted in its Order issued CV 24-490 TUC CKJ, Plaintiff fails
5 to allege any facts to invoke federal jurisdiction based on diversity, 28 U.S.C. § 1332, in
6 this venue, i.e., in Arizona. (CV 24-00490 TUC-CKJ, Order (Doc. 5) at 4.)

7 In all three new cases, Plaintiff provides her address as Cypress, Texas. This Court
8 notes that of the several Orders issued by it in October, nine were sent to the Plaintiff at
9 the Cypress, Texas, address and two were returned as undeliverable. The remaining Orders
10 issued in October were sent to Plaintiff at a Costa Mesa, California, address, without being
11 returned to the Court. Two Orders were sent to a New Jersey address and neither returned
12 as undeliverable. As noted in the Order issued by this Court in October, it is the Plaintiff's
13 responsibility to keep the Court informed of any change in address. *Id.* at 4. It appears she
14 likely remains in violation of the LRCiv. 83.3(d) and LRCiv. 83.3(c), which require her to
15 file a notice of a name or address change no later than 14 days before the effective date of
16 the change. The Court directs this Order to be issued in each case and sent to whichever
17 address is reflected for the case. In this way, Plaintiff will receive a copy of the Order at
18 her Texas, California, and New Jersey addresses.

19 Like the cases and for the reasons explained in the Court's Order issued in CV 24-
20 00490 TUC CKJ, these three new cases are factually and legally frivolous. She persistently
21 alleges her claims summarily, without including any supporting factual allegations. The
22 attached social security benefit and child support hearing documents allow the Court to
23 confirm its conclusion, that like all the other cases she has filed, the Plaintiff fails to state
24 a claim that invokes the jurisdiction of this Court, and it is not the proper venue. The Court
25 dismisses with prejudice, the following cases: CV-24-03025-TUC-CKJ, CV-24-03026-
26 TUC-CKJ, CV-24-03027-TUC-CKJ.

27 **CV-24-00481-TUC-CKJ, CV-24-00466-TUC-CKJ, CV-24-00375-TUC-CKJ, CV-24-**
28 **00373-TUC-CKJ, CV-24-02208-TUC CKJ, and CV-24-02206-TUC-CKJ.**

Plaintiff files mirror cases, summarily alleging cyber, bank fraud, and terrorism in CV-24-02208-TUC CKJ against the federal district court in San Francisco and Superior Court of California, and in CV-24-02206-TUC-CKJ she names federal Defendants, Federal Trade Commission and the U.S. Department of Justice. In CV 24-00373, Plaintiff alleges claims of police brutality involving Defendants the Orange County Jail and the District Attorney's Office, California. In CV 24-00375 TUC-CKJ, she alleges cyber, harassment, assault, robbery against "Unknown" Defendants with the caption including the CISA, FBI, FTC, and the State of Arizona. In CV-24-00481-TUC-CKJ, she sues individuals in the Orange County Attorney's Office and other persons associated with a case brought in California against her for receiving stolen good involving a reportedly stolen rental car. In CV-24-00466-TUC-CKJ, like her new case CV 24-3027 TUC-CKJ, she alleges claims related to the child support proceedings in New Jersey of fraudulent court documents and hearings, and malpractice (law).

The above recitations are not summaries of the cases. The Court recites the Plaintiff's presentation of the claims in these cases. She includes nothing more in the Complaints by way of facts to reflect who did what, when or where. All the Complaints fail because they lack factual allegations showing she is entitled to relief or to invoke federal jurisdiction in this Court. Her presentations fail under *Iqbal* and *Twombly*.

Conclusion

Every Complaint fails because it is factually and legally frivolous. For all the reasons stated in the Order issued on October 21, 2024, the Complaints, first, fail to establish subject-matter jurisdiction and, second, fail to state a claim. The United States District Court for the District of Arizona is not the proper venue for these cases because the Complaints fail to reflect that Plaintiff is a citizen of this state or that the claims arose from events occurring in the State of Arizona.

Moreover, the Court must dismiss an *in forma pauperis* case at any time if the allegation of poverty is found to be untrue *or if it is determined that the action is frivolous or malicious*, or seeks monetary relief against an immune defendant. 28 U.S.C. §

1 1915(e)(2), *Tripati v. First Nat'l Bank & Trust*, 821 F.2d 1368, 1369 (9th Cir. 1987)
 2 (finding court should deny *in forma pauperis* status at the outset if face of complaint shows
 3 action is frivolous or without merit). *See Smart v. Heinze*, 347 F.2d 114, 116 (9th Cir.
 4 1965) (explaining *in forma pauperis* proceeding is a privilege not a right) The Court denies
 5 Plaintiff *in forma pauperis* status in all the pending cases. It does not afford Plaintiff an
 6 opportunity to pay the filing fee. The Court dismisses the *in forma pauperis* proceedings.

7 Ordinarily, the *pro se* litigant will be permitted to amend the complaint in order to
 8 state a plausible claim. *United States v. Corinthian Colleges*, 655 F.3d 984, 995 (9th Cir.
 9 2011). Dismissal without leave to amend is only proper if it is clear that the complaint
 10 could not be saved by any amendment. *Id.* The Court does not give Plaintiff leave to amend
 11 the deficient Complaints because it is clear that they cannot be cured by amendment,
 12 especially because there is a lack of venue in this Court over actions that did not occur in
 13 the State of Arizona.

14 Plaintiff has over the course of 28 cases, repeatedly filed legally and factually
 15 frivolous cases. After being given notice of pleading deficiencies and opportunities to
 16 amend, she has not made amendments, but instead she has filed additional cases which are
 17 equally frivolous. This Court has the power to regulate “abusive litigants” and impose pre-
 18 filing orders against vexatious litigants. (CV 24-490 TUC CKJ, Order (Doc. 5) at 9 (citing
 19 *De Long v. Hennessey*, 912 F.2d 1144, 1147 (1990)). The Court applies the Ninth Circuit’s
 20 four-part test to determine if a Plaintiff qualifies as a vexatious litigant. *De Long*, 912 F.2d
 21 at 1147. The Court relies on the record reviewed in its Order issued October 21, 2024, and
 22 this Order, and the substantive findings contained in both that Plaintiff’s actions have been
 23 frivolous and a demonstration of the abuse of the judicial system. The Court will narrowly
 24 tailor the injunction to address the deficiencies at hand and afford Plaintiff an opportunity
 25 to object.

26 **Accordingly,**

27 **IT IS ORDERED** that *in forma pauperis* status is denied in all Plaintiff’s pending
 28 cases, and all the pending actions are dismissed with prejudice. The Clerk of the Court shall

1 enter Judgments and close the cases. This Order shall be issued, and Judgments shall be
2 entered in each case and sent to whichever address is reflected for that case.

3 **IT IS FURTHER ORDERED** that all future filings by Plaintiff in the United States
4 District Court for the District of Arizona in any division shall be assigned to this Court.

5 **IT IS FURTHER ORDERED** that Plaintiff, under her name or any other name or
6 alias or on behalf of any other person, is enjoined from filing or lodging any further
7 complaints in any division of the United States District Court for the District of Arizona
8 without paying the filing fee.

9 **IT IS FURTHER ORDERED** that if Plaintiff seeks to proceed *in forma pauperis*
10 in any future action, she must obtain leave of the Court by filing a Motion for Leave to
11 File,” and attaching a copy of the Complaint and Application to Proceed *In Forma*
12 *Pauperis*. She must also include an affidavit certifying that the claim or claims presented
13 are new and have not been raised by Plaintiff in a federal court and that to the best of
14 Plaintiff’s knowledge, the claim or claims presented are neither factually nor legally
15 frivolous and are not taken in bad faith. The Plaintiff must attach a copy of the Complaint
16 and an Application to Proceed *In Forma Pauperis* reflecting her financial circumstances.

17 **IT IS FURTHER ORDERED** that the Clerk of the Court shall not accept, shall
18 not return, and shall discard every *in forma pauperis* lawsuit submitted by Plaintiff that is
19 not accompanied by a Motion for Leave to File, the attached complaint, application for *in*
20 *forma pauperis* status, and the certification- as required above.

21 **IT IS FURTHER ORDERED** that within 14 days of the filing date of this Order,
22 Plaintiff may file an Objection to this Injunction to show cause why it should not be
23 enforced against her. She may file the objection in CV 24-490 TUC-CKJ; it is not necessary
24 to file the objection in the other cases which are dismissed here subsequent to the denial of
25 *in forma pauperis* status.

26 **IT IS FURTHER ORDERED** that in the event the Plaintiff fails to file an
27 Objection, this injunction shall be enforced by the Clerk of the Court without further
28 directive from this Court. If Plaintiff files an Objection, the Court will rule accordingly.

Dated this 21st day of November, 2024.

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